

## Message Text

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W  
-----122355Z 075748 /15

O 122015Z MAY 77  
FM USDEL MBFR VIENNA  
TO SECSTATE WASHDC IMMEDIATE 2120  
INFO USMISSION NATO IMMEDIATE  
AMEMBASSY BONN IMMEDIATE  
AMEMBASSY LONDON IMMEDIATE  
AMEMBASSY MADRID IMMEDIATE  
AMEMBASSY TEHRAN IMMEDIATE  
USNMR SHAPE  
USCINCEUR

S E C R E T SECTION 1 OF 2 MBFR VIENNA 0219  
EXDIS  
TEHRAN FOR SECDEL

E.O. 11652: GDS  
TAGS: PARM, NATO  
SUBJ: MBFR: NEXT STEPS ON GERMAN DATA PAPER

REF: MBFR VIENNA 213

1. IN DISCUSSIONS ON MAY 10 AND 11, MEMBERS OF AD HOC  
GROUP CONCLUDED THAT IT WAS IMPORTANT TO SECURE EARLY NATO  
GUIDANCE ON THE NEXT STEPS IN THE DATA AND DEFINITION  
DISCUSSION WITH THE EAST. THE GROUP BELIEVES THAT, WHILE  
SUFFICIENT MATERIAL EXISTS FOR THE FIRST TWO INFORMAL SESSIONS  
OF THIS ROUND, CONTINUED WESTERN INABILITY TO COUNTER THE  
EAST'S POSITION THAT THE WEST SHOULD EITHER ACCEPT THE TABLED  
EASTERN DATA OR TO TABLE NATIONAL TOTALS WOULD PLACE THE  
WEST IN A DISADVANTAGEOUS POSITION. IN THE ABSENCE OF NEW  
GUIDANCE, THE EAST WILL BE IN A POSITION BOTH TO FOCUS  
INCREASINGLY GREATER ATTENTION IN THE NEGOTIATIONS ON THE  
WEST'S REFUSAL TO TABLE NATIONAL TOTALS AND TO EXPLOIT WESTERN  
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PUBLIC RELATIONS VULNERABILITIES ON THE ISSUE. WITH THESE  
FACTORS IN MIND, DELEGATION CONSIDERS IT IMPORTANT TO HAVE  
NEW NAC GUIDANCE AVAILABLE FOR USE BY AHG BY MAY 26.

2. WE BELIEVE THAT THE MOST EFFECTIVE AND EXPEDITIOUS STEP  
TO MOVE PROJECT AHEAD WOULD BE FOR USG TO APPROACH BONN TO  
SUGGEST THAT THE FRG AUTHORITIES CONSIDER MODIFYING THEIR

PROPOSAL TO THE EXTENT THEY ARE PREPARED TO CARRY OUT NOW  
ALONG THE LINES RECOMMENDED IN REFTEL BEFORE THE FRG SUBMITS  
THAT PROPOSAL TO THE SPC. PRIOR MODIFICATION CAN SAVE TIME IN  
SPC DISCUSSIONS OF POINTS WHICH FRG IS ALREADY PREPARED TO DROP,  
SUCH AS PRIOR TABLING OF US AND SOVIET DATA.

3. TO ASSIST IN THIS APPROACH TO FRG AND FOR LATER INTRODUCTION  
IN SPC AFTER FRG INTRODUCES ITS PROPOSAL, WE FORWARD BELOW A  
DRAFT OF GUIDANCE FOR THE AD HOC GROUP AND A DRAFT PRESS RELEASE.  
IT WOULD BE ADVANTAGEOUS TO SHOW TEXTS ON THESE LINES TO FRG  
OFFICIALS WHO WILL AS A RESULT SEE MORE CLEARLY THE EFFECTS OF  
THE MODIFICATIONS THE US HAS IN MIND.

3. BEGIN TEXT OF DRAFT NAC GUIDANCE TO AHG ON DATA DISAGGREGATION

1. IN RESPONSE TO THE EASTERN PROPOSAL TO TABLE SEPARATE MANPOWER  
TOTALS FOR EACH OF THE DIRECT PARTICIPANTS IN THE REDUCTION AREA  
AND AS AN ALTERNATIVE TO THE WESTERN PROPOSAL TO TABLE FIGURES  
FOR US AND SOVIET MILITARY MANPOWER IN THE AREA, WESTERN NEGOTIATORS  
ARE AUTHORIZED TO PROPOSE THE FOLLOWING CONCEPT TO THE EAST AS  
THE NEXT STEP IN THE DATA DISCUSSION.

2. EACH SIDE WOULD PUT DOWN TWO LISTS FOR ITS OWN FORCES:

A. IN THE FIRST LIST, EACH SIDE WOULD SPECIFY THE MAJOR UNITS  
IN ITS FORCES IN THE AREA AS FOLLOWS:

(1) THE EAST WOULD LIST EACH OF THE FOLLOWING FORMATIONS OR  
UNITS IN WARSAW PACT FORCES IN THE AREA OF REDUCTIONS:

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(A) GROUND FORCE ARMIES (TO INCLUDE THE SOVIET CORPS IN  
CZECHOSLOVAKIA) OR EQUIVALENT PEACETIME LEVELS OF COMMAND (SEE  
COMMENT BELOW);

(B) INDEPENDENT DIVISIONS (THAT IS, DIVISIONS NOT SUBORDINATED  
TO ARMIES OR CORPS).

(C) AIR DIVISIONS OR EQUIVALENT WHERE THERE ARE NO DIVISIONS

(2) THE WEST WOULD LIST EACH OF THE FOLLOWING ROUGHLY COMPARABLE  
FORMATIONS OR UNITS IN NATO FORCES IN THE AREA OF REDUCTIONS:

(A) GROUND FORCE CORPS.

(B) INDEPENDENT DIVISIONS

(C) AIR DIVISIONS (FOR THE FRG) WINGS (FOR US) AND  
EQUIVALENTS FOR OTHERS,

(3) EACH SIDE WOULD LIST ITS FORMATIONS AND UNITS FROM NORTH TO SOUTH IN ACCORDANCE WITH THEIR PRESENT DEPLOYMENT. FOR EACH FORMATION OR UNIT, NATIONALITY, OFFICIAL DESIGNATION AND ACTUAL NUMERICAL STRENGTH AS OF 1 JANUARY 1976, WOULD BE GIVEN.

B. IN THE SECOND LIST, EACH SIDE WOULD PROVIDE FIGURES AS OF 1 JANUARY 1976, ON ALL ACTIVE DUTY MILITARY PERSONNEL OF THE DIRECT PARTICIPANTS ON ITS SIDE IN THE AREA OTHER THAN THOSE CONTAINED IN THE FORMATIONS AND UNITS SPECIFIED IN THE FIRST LIST, SPECIFYING THE NATIONALITY BY THESE PERSONNEL AND WHETHER THEY ARE GROUND OR AIR.

NOTE BY OC/T: RAISED TO EXDIS PER S/S-O, MR. SCHUMAKER.

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O 122015Z MAY 77  
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TO SECSTATE WASHDC IMMEDIATE 2121  
INFO USMISSION NATO IMMEDIATE  
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AMEMBASSY MADRID IMMEDIATE  
AMEMBASSY TEHRAN IMMEDIATE  
USNMR SHAPE IMMEDIATE  
USCINCEUR IMMEDIATE

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EXDIS  
TEHRAN FOR SECDEL

3. TO ASSIST IN GAINING EASTERN ACCEPTANCE OF THE ABOVE PROPOSAL, NATO HAS PUBLISHED A PRESS RELEASE (DATE) WHICH CONTAINS, INTER ALIA, FIGURES ON THE MILITARY MANPOWER OF EACH OF THE DIRECT PARTICIPANTS IN THE REDUCTION AREA AS OF 1 JANUARY 1976. AT THE TIME WHEN WESTERN NEGOTIATORS ARE ADVANCING THE PROPOSAL ABOVE, THEY MAY CONFIRM THAT THESE PUBLISHED FIGURES ARE ACCURATE.  
END TEXT OF DRAFT GUIDANCE

4. COMMENT: THE TERM "EQUIVALENT PEACETIME LEVELS OF COMMAND" IS DESIGNED TO COVER THOSE ORGANIZATIONS OF MILITARY FORCES

WHICH IN THEIR PEACETIME STATUS ARE NOT CALLED ARMIES OR CORPS, BUT WHOSE HEADQUARTERS AND COMPONENT ELEMENTS CONSTITUTE THE FORCES WHICH BECOME ARMIES IN WARTIME. FOR EXAMPLE, THE HEADQUARTERS OF THE MILITARY DISTRICTS OF THE GDR, POLISH, AND CSSR AND THE TROOPS SUBORDINATED TO THEM WOULD BE CONSIDERED THE "EQUIVALENT PEACETIME LEVEL OF COMMAND" TO AN ARMY. (SEE P. 23, 24, 27, 28, 30 AND 36 OF MCM-86/76). END COMMENT

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5. BEGIN TEXT OF DRAFT PRESS RELEASE: NATO FORCES IN NORTHERN AND CENTRAL EUROPE.

AT A RECENT MEETING, THE DEFENSE PLANNING COMMITTEE REVIEWED THE STATE OF ALLIANCE DEFENCES IN NORTHERN EUROPE OF MEMBERS PARTICIPATING IN THE NATO INTEGRATED DEFENCE. REPRINTED BELOW ARE EXCERPTS FROM THEIR REVIEW SHOWING THE PERSONNEL STRENGTH OF ALLIED UNIFORMED GROUND AND AIR FORCE PERSONNEL ON ACTIVE DUTY AS OF 1 JANUARY 1976. BOTH THE TOTAL STRENGTH OF THE EUROPEAN FORCES AND OF THE STATIONED NORTH AMERICAN FORCES IS SHOWN. BOTH EUROPEAN AND NORTH AMERICAN MEMBER NATIONS HAVE FORCES IN CENTRAL EUROPE (BENELUX, AND THE FRG) AND THAT MANPOWER IS SHOWN SEPARATELY.

FORCES OF NATO MEMBERS IN  
NORTHERN AND CENTRAL EUROPE

NATION	GROUND	AIR	TOTAL
BELGIUM	65,500	20,500	86,000
CANADA	4,000	1,500	5,500
DENMARK	21,500	10,000	31,500
FEDERAL REPUBLIC OF GERMANY	341,000	109,000	450,000
LUXEMBOURG	500	--	500
NETHERLANDS	67,000	18,000	85,000
NORWAY	16,000	9,000	25,000
UNITED KINGDOM	155,000	103,000	259,000

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UNITED STATES 193,500 49,500 243,000

(FIGURES APPROXIMATE)

CENTRAL EUROPE  
(BENELUX AND FRG)

NATION	GROUND	AIR	TOTAL
BELGIUM	65,500	20,500	86,000
CANADA	4,000	1,500	5,500
FRG	341,000	109,000	450,000
LUXEMBOURG	500	---	500
NETHERLANDS	67,000	18,000	85,000
UNITED KINGDOM	59,500	10,000	69,500
UNITED STATES	193,500	30,500	224,000

END TEXT

6. COMMENT: FRG REP BEHRENDT ON PERSONAL BASIS WOULD PREFER INCLUSION OF ABOVE MATERIAL IN THE NATO LETTER PUBLISHED BY THE INFORMATION DEPARTMENT OF NATO. WE CONSIDER THAT PREPARATION OF SUCH AN ARTICLE WOULD BE COMPLICATED AND TIME CONSUMING AND PREFER PUBLICATION AS A PRESS RELEASE. RESOR

NOTE BY OC/T: RAISED TO EXDIS PER S/S-O, MR. SCHUMAKER.

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